(Re-)Assembling Place in the Global Countryside

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Beyond globalization clichés

- Globalization is a primarily urban phenomenon
- Rural areas are immune to or less touched by globalization
- Globalization allows rural areas to compete on an even level with urban areas by removing the tyranny of distance
- Rural areas are victims of globalization, unable to compete and powerless to resist
- Globalization is a top-down process, imposed on localities from above
Relational theories of globalization

“In a relational understanding of neoliberal globalisation ‘places’ are criss-crossings in the wider power-geometries that constitute both themselves and ‘the global’. On this view local places are not simply always the victims of the global; nor are they always politically defensible redoubts against the global. Understanding space as the constant open production of topologies of power points to the fact that different ‘places’ will stand in contrasting relations to the global.”

Massey (2005), *For Space*, p 101
The global countryside

“The reconstitution of rural spaces under globalization results from the permeability of rural localities as hybrid assemblages of human and non-human entities, knitted-together intersections of networks and flows that are never wholly fixed or contained at the local scale and whose constant shape-shifting eludes a singular representation of place. Globalization processes introduce into rural localities new networks of global interconnectivity, which become threaded through and entangled with existing local assemblages, sometimes acting in concert and sometimes pulling local actants in conflicting directions. Through these entanglements, intersections and entrapments, the experience of globalization changes rural places, but it never eradicates the local. Rather, the networks, flows and actors introduced by globalization processes fuse and combine with extant local entities to produce new hybrid formations. In this way, places in the emergent global countryside retain their local distinctiveness, but they are also different to how they were before.”

Woods (2007), in Progress in Human Geography, pp 499-500
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Assemblage approach

- Emphasises the relational, heterogeneous and contingent nature of social, economic and environmental formations

“assemblages are composed of heterogeneous elements that may be human and non-human, organic and inorganic, technical and natural.”

Anderson and McFarlane (2011) in Area, p 124

“The term is often used to emphasise emergence, multiplicity and indeterminacy, and connects to a wider redefinition of the socio-spatial in terms of the composition of diverse elements into some form of provisional socio-spatial formation”

Anderson and McFarlane (2011) in Area, p 124
Assemblage approach
Assemblage approach

• An assemblage comprises *material* and *expressive* components
• An assemblage is stabilized and destabilized through processes of *territorialization* and *deterritorialization*
• An assemblage is given an identity through *coding* and *decoding*
• Assemblages are dynamic and constantly changing
• Assemblages are characterized by ‘relations of exteriority’
Assemblage approach

- Assemblages are characterised by ‘relations of exteriority’

- “[The capacities of an assemblage] do depend on a component’s properties but cannot be reduced to them since they involve reference to the properties of other interacting entities” (De Landa, ANPS, p 11)

- “a component part of an assemblage may be detached from it and plugged into a different assemblage in which its interactions are different” (De Landa, ANPS, p 10)
Assemblage and ANT

• Critical differences of assemblage theory to actor-network theory
  • Territorialization and coding provide assemblages with temporary stability
  • Territorialization sets the limits of an assemblage
  • Territorialization fixes the scale of an assemblage
Globalization and assemblage

• Globalization as assemblage (verb) or assembling (*agencement*)

• Globalization as involving interactions between interconnecting assemblages (noun)
  • Global or translocal assemblages (cf Collier & Ong 2006)
  • National assemblages
  • Local assemblages, characterized by relations of proximity

• Places as assemblages
Closure of Moreton Sugar Mill, Nambour, Australia, 2003
Global sugar assemblage

- Components: Cane, beet, raw sugar, refined sugar, mills, refineries, storage, transport, packaging, consumer products, labour, consumers, capital, corporations, regulatory institutions, etc.

- Territorialisation: Commodity chains connecting production and consumption, shaped by regulatory structures and agreements

- Failure of the 1937 International Sugar Agreement

- Striated territorialisation of bilateral preferential agreements between producers and major markets (e.g. UK imperial preference system)

- Underpinned by tariffs, subsidies and negotiated preferential prices
Global sugar assemblage

- Recoding of sugar in popular culture from luxury to unhealthy food
- Decline in sugar consumption in west balanced by rise in consumption in Asia > reterritorialization
- Negotiation of new agreements for supply to emerging markets, competition between producer nations
- Increase in supply of sugar from Brazil to world market (linked to reconfiguration of Brazilian sugar assemblage with deregulation and end of Proalocool Program), 8% market in 1981 > 21% in 2001
- Global over-supply of sugar and long-term decline of world market price
World sugar price since 1970
(Source: Sugar Industry Oversight Group Strategic Vision, 2006)
Australian sugar assemblage

• Highly regulated industry with distinctive territorialisation

• Monopoly structure in which Queensland Sugar acquires nearly all raw sugar when crushed and acts as a single-desk exporter

• Supply controlled through system of assignments, with cane-land assigned to a particular mill with production quota

• Segmented spatial territorialisation with little competition between mills

Both figures from Hoyle (1980)
Fig. 1 The geographical distribution of the Australian sugar industry
Australian sugar assemblage

“A key feature of the sugar industry is the strong interdependency between cane growers and mill owners. Sugarcane must be milled within 16 hours of harvesting to prevent deterioration. Similarly, sugar mills represent dedicated capital, which, without a steady supply of cane, have little or no value. Thus, a high degree of coordination between cane growers and mill owners is necessary to maximise returns (for example, coordinating transport arrangements, agreeing on optimal harvesting times, etc.)”

Australian sugar assemblage

• Over 80% of Australian raw sugar exported in late 1990s
• Australia more exposed to world market fluctuations than any other major sugar producer
• Re-orientation of exterior relations following end of British imperial preference system, search for new markets, especially Asia
• Advocate for liberalisation of world sugar markets and access to protected markets such as USA
• Dismantling of protection of domestic market, removing tariff on imported sugar at estimated cost of $26.7 million to sugar industry
Australian sugar assemblage

• Australian competitive advantage in global assemblage relied on productivity, technical innovation and proximity to emerging markets

• Advantages eroded by mobility and mutability of components: incorporation of Australian innovations in other national assemblages, notably Brazil

• Loss of share in Asian markets to Brazil; drop in share of world market from 22% in 1993 to 15% in 2001

• Continuing low world market price of sugar

• Poor weather depressed Queensland sugar harvest in 1998
Moreton Mill sugar assemblage

- Cane-land
- Cane plants
- Cutters and cutting equipment
- Cane trains
- Mill
- Milling equipment
- Mill labour
- Raw crushed sugar
- Waste and by-products
Moreton Mill sugar assemblage
“The profitability of a mill summarises the return for the sector is relational to inputs, specifically the large amount of capital invested in a highly specialised infrastructure. Profitability at a given price for raw sugar is fundamentally determined by the volume of cane a mill receives, and therefore by its supply area. A threshold amount of cane throughput and its associated raw sugar production are required to ensure profitability.”

Walker et al. (2004) Regional Planning and the Sugar Industry, p 52
• Consensus view that viability of mill depended on increasing production

• Increasing production required expanding the assigned land: reterritorialisation by recoding and enrolling new components

• Competition for land with alternative assemblages, especially urban development and tourism

• Efforts to protect cane-land through local zoning laws not sufficient?
Long-term viability of the Moreton Mill sugar assemblage constrained by the materiality, arrangement and adaptability of its components, but ultimately defined by exterior relations:

• Geographical location and competition from other local assemblages
• Reconfiguration of the global sugar assemblage and fluctuations in the world market price for raw sugar
• The recoding of Moreton Mill within the corporate assemblage of its owners
Owners of Moreton Mill

1894-1976  Moreton Central Mill Ltd

1976-1988  Howard Smith Ltd

1988-1991  Bundaberg Sugar Ltd

1991-2000  Tate and Lyle plc

2000-2003  Finasucre
Closure of Moreton Mill at the end of the 2003 crushing season

"With poor harvests, falling world prices and growing competition from Brazil, the owners of the mill at Nambour – Bundaberg Sugar – say the Sunshine Coast operation is no longer viable."

ABC 7.30 Report, 15 July 2003
From Woods (2013) in Geographia Polonica
http://www.geographiapolonica.pl/article/item/8117.html
Reassemblage

• Initial responses focused on finding alternative uses for cane sugar; i.e. attaching the components to a new assemblage

1. Attach to another sugar mill’s assemblage
   • Some cane transported to Maryborough (150km north)
   • Only economical in times of higher world sugar prices
   • 10 cane-growers in Nambour district supplying Maryborough 2014

2. Attach to the global ethanol assemblage
   • Introduction of new components (processing plant, capital)
   • New exterior relations
   • Still required cane to be crushed
   • Growers cooperative sought to buy Moreton Mill
   • Owners refused to sell
Reassemblage

3. Construct a new assemblage with a new product for new markets
   • Locally developed process to turn cane into stockfeed for cattle, marketed as ‘cow candy’
   • Biocane identified markets in Japan and South Korea
   • Used some machinery from Moreton Mill but not site
   • Capital investment required for new plant – government funding replaced by Chinese investment
   • Technical difficulties drained capital reserves and production and supply hit by two wet seasons
   • The components did not behave as they had been coded
   • Biocane went into administration in 2010
Reassemblage

- Dismantling the sugar assemblage and attaching components to alternative assemblages
- Converting cane land to new uses

- Land suitability study undertaken by CSIRO to identify alternative agricultural uses = recoding land
- Individual farmers converting to turf, farm forestry etc
- Sale of land for housing development
  - Still restricted by zoning to protect cane land
  - Reaffirmed by SE Queensland Regional Plan 2004
  - Limited exceptions, e.g. Cutters’ Ridge estate
Nambour as an assemblage

• Mill, canefields, trains and sugar all key components in the place-assemblage of Nambour
• Material role of these components included generating employment and income
• 1970s: 2,300 people employed at peak season and AUS$4m generated for local economy
• “The economy of Nambour presents a fairly diversified picture but with a heavy dependence on the sugar industry” (Field Study of Nambour and District 1971)
• “The sugar industry makes major contributions to the output, income and employment in the region. It is vitally important that this contribution be maintained” (Viability Report 1989)
Nambour as an assemblage

- Mill, sugar and trains also played expressive roles significant to the identity of Nambour

“The dark plume hanging over the town was not the only smoke in the air as bush fires were raging all around the district, but the mill stack was pumping out carbon, oblivious to the housewives’ cries of frustration at having their washing blackened. It was all in a good cause, they were told. The ash from the stack, and the heavy sweet smell of molasses, were the symbols of prosperity not just for the farmers, but for the whole town.” (Richardson 2013, in Sunshine Coast Daily, 26/10/13).
“Whatever happens to the cane farms, Nambour and the Sunshine Coast will never be the same again”
ABC 7.30 Report, 15/07/03
Conclusions

Insights from an assemblage approach:

• Illuminates the microprocesses and connections through which global processes impact on localities

• Global restructuring involves the addition, removal and mutation of components in global assemblages

• External pressures from re-coding of assemblages and components

• Re-territorialisation that changes how components relate to each other
Conclusions

• Material and discursive nature of components constrains the capacity of local assemblages to respond to external changes

• Globalization impacts on local places by cutting external links, removing or changing the role of key components

• Local responses need to replace lost components to hold assemblages together

• Dismantling of assemblages with components detached and attached to other assemblages

• The expressive role of industries can continue in rural localities even once the material role has been lost